

**AGENDA FOR
LICENSING HEARING SUB COMMITTEE**



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To: All Members of Licensing Hearing Sub Committee

Councillors : D Green (Chair), D Quinn and M Walsh

Dear Member/Colleague

Licensing Hearing Sub Committee

You are invited to attend a meeting of the Licensing Hearing Sub Committee which will be held as follows:-

Date:	Friday, 20 th March 2026
Place:	Virtual meeting via Microsoft Teams
Time:	10.30 am
Notes:	To view the virtual meeting online, please email m.cunliffe@bury.gov.uk or phone 0161 253 5399 who will provide you with a link to view the meeting via MS Teams or telephone you into meeting with the option of audio only.

AGENDA

1 APOLOGIES FOR ABSENCE

2 DECLARATIONS OF INTEREST

Members of the Licensing Hearing Sub Committee are asked to consider whether they have an interest in any matter on the agenda, and, if so, to formally declare that interest.

3 APPLICATION FOR A PREMISES LICENCE TO BE GRANTED UNDER THE LICENSING ACT 2003 IN RESPECT OF DAILY CONNECTS, 480A BURY OLD ROAD, PRESTWICH, M25 1NL (Pages 3 - 32)

A report from the Executive Director (Corporate Core) is attached:-



	Classification Open / Closed	Item No.
Meeting:	Licensing Hearings Sub-Committee	
Meeting date:	20 March 2026	
Title of report:	Application for a Premises Licence to be granted under the Licensing Act 2003 in respect of Daily Connects, 480a Bury Old Road, Prestwich, M25 1NL	
Report by:	Executive Director (Operations)	
Decision Type:	Council	
Ward(s) to which report relates	Holyrood	

Executive Summary:

This report relates to an application for a Premises Licence to be granted under the Licensing Act 2003 in respect of Daily Connects, 480a Bury Old Road, Prestwich, M25 1NL.

Recommendation(s)

- To grant the application in the terms requested
- To grant the application subject to conditions
- To amend or modify existing or proposed conditions
- To refuse the application

1.0 BACKGROUND

- 1.1 The Licensing Act 2003 and the Licensing Act 2003 (Hearings) Regulations are the relevant legislation.
- 1.2 The Panel will make a decision on the day of the hearing and the parties will be notified subsequently of the decision and the reasons for it by letter from the Licensing Office.

2.0 INTRODUCTION

- 2.1 The applicant for the licence is Mr Jasmeet Singh Gurwa, 27 St Marys Road, Prestwich, M25 1AQ. He is also the proposed Designated Supervisor.
- 2.2 The applicant has complied with all the necessary procedural requirements laid down by the Act.
- 2.3 As part of the statutory process the Responsible Authorities and interested parties are entitled to make representations in relation to the grant of a licence. Where representations are made and not withdrawn Members are required to determine them.
- 2.4 Representations must be relevant to the licensing objectives defined within the Act. The objectives are:-
- the prevention of crime and disorder
 - public safety
 - prevention of public nuisance and
 - protection of children from harm

3.0 THE APPLICATION

- 3.1 The application is for the grant of a Premises Licence under Part 3 of the Licensing Act 2003:

Opening Times:

Monday to Sunday 06:00 to 33.00

Retail sale of Alcohol (off the premises):

Monday to Sunday 06.00 to 23.00

The conditions contained in the operating schedule submitted by the applicant are contained at Appendix 1.

4.0 REPRESENTATIONS FROM AN INTERESTED PARTY

- 4.1 One representation has made representation against this application. The Interested Party will make their representations at the hearing.
- 4.2 This representation is attached at Appendix 2.

5.0 REPRESENTATIONS FROM A RESPONSIBLE AUTHORITY

- 5.1 Greater Manchester Police has made representation against this application. The Interested Party will make their representations at the hearing.
- 5.2 This representation is attached at Appendix 3.

6.0 OBSERVATIONS

- 6.1 After hearing the representations made and the evidence presented, Members are obliged to determine the application with a view to promoting the licensing objectives and having regard to the Authority's Licensing Policy and National Guidance.

7.0 THE SECRETARY OF STATES GUIDANCE TO THE LICENSING ACT 2003

- 7.1 The Secretary of State's Guidance to the Licensing Act 2003 is provided to licensing authorities in relation to the carrying out of their functions under the 2003 Act. It also provides information to magistrates' courts hearing appeals against licensing decisions and has been made widely available for the benefit of those who run licensed premises, their legal advisers and the general public. It is a key medium for promoting best practice, ensuring consistent application of licensing powers across England and Wales and for promoting fairness, equal treatment and proportionality.
- 7.2 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' guidance issued by the Secretary of State under section 182. The Guidance is therefore binding on all licensing authorities to that extent. However, the Guidance cannot anticipate every possible scenario or set of circumstances that may arise and, as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons.
- 7.3 Departure from the Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken.

8.0 CONCLUSION

- 8.1 A licensing authority must carry out its functions under this Act ("licensing functions") with a view to promoting the licensing objectives:
- the prevention of crime and disorder
 - public safety;
 - the prevention of public nuisance; and
 - the protection of children from harm.

- 8.2 In reaching the decision, regard must be had to relevant provisions of the national guidance and the Council's licensing policy statement.
- 8.3 The Sub-Committee must consider what steps are appropriate for the promotion of the licensing objectives.
- 8.4 In making its decision with regard to this grant hearing, the steps the Sub-Committee can take are:
- To grant the application in the terms requested
 - To grant the application subject to conditions
 - To amend or modify existing or proposed conditions
 - To refuse the application
- 8.5 All licensing determinations should be considered on the individual merits of the application.
- 8.6 The Sub-Committee's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve. Findings on any issues of fact should be on the balance of probability.
- 8.7 It is important that a licensing authority should give comprehensive reasons for its decisions in anticipation of any appeals. Failure to give adequate reasons could itself give rise to grounds for an appeal.
- 8.8 The Sub-Committee is asked to determine what steps, as set out in 8.4 above, are appropriate for the promotion of the licensing objectives.

Community impact/links with Community Strategy

Not Applicable

Equality Impact and considerations:

Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;*
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;*

- (c) *foster good relations between persons who share a relevant protected characteristic and persons who do not share it.*

The public sector equality duty requires us to consider how we can positively contribute to the advancement of equality and good relations, and demonstrate that we are paying 'due regard' in our decision making in the design of policies and in the delivery of services.

Equality Analysis	<i>Please provide a written explanation of the outcome(s) of either conducting an initial or full EA.</i>
<i>The Licensing Service have considered the Equality Act 2010 and due to each application being dealt with on its own merits there is no positive or negative on any of the protected characteristics.</i>	

Assessment of Risk:

The following risks apply to the decision:

Risk / opportunity	Mitigation
There are no specific issues from the report other than potential costs/risks associated with legal appeals.	

Consultation:

Not Applicable

Legal Implications:

Yes, under the legislation the Council is required to determine representations. The report is in accordance with the appropriate legislation.

Financial Implications:

The cost of the licensing function are funded through the fees and charges levied by the Council. There may be additional costs if appeals are lodged with the Magistrates and Crown Courts.

Report Author and Contact Details:

For further information on the details of this report, please contact:

Mr M Bridge
Licensing Office
Town Hall
Bury
Telephone No: 0161 253 5209
Email: m.bridge@bury.gov.uk

Background papers:

List of Background Papers:-
Application form
Representations received

Please include a glossary of terms, abbreviations and acronyms used in this report.

Term	Meaning

Appendix One

Operating Schedule submitted by the applicant

Conditions Consistent with the Operating Schedule

General

EFFECTIVE ONGOING TRAINING OF ALL MEMBERS OF STAFF TO UNDERSTAND AND PROMOTE THE LICENSING OBJECTIVES AND WORK WITH IN THE CONDITIONS SET BY THE PREMISES LICENCE. THE DESIGNATED PREMISES SUPERVISOR WILL CONDUCT STAFF TRAINING ON A SIX MONTHLY BASIS, RECORDS OF TRAINING WILL BE DOCUMENTED AND MADE AVAILABLE TO THE POLICE OR OTHER RESPONSIBLE AUTHORITIES.

The Prevention of Crime and Disorder

1. CCTV covering areas inside of the premises shall be installed and maintained to police recommendations with properly maintained log arrangements. CCTV shall be working and recording correctly at all times. All images shall be stored for a minimum of 31 days.
2. The DPS shall inspect and test that the CCTV is operational and working correctly on a weekly basis. A signed and dated record of the CCTV examination and any findings shall be kept on the premises and made available to the police and authorised officers of the Licensing Authority on request.

Public Safety

3. All staff responsible for selling alcohol will complete the Licensed Premises Staff Training every 6 months. Written records of this training shall be retained and made available to police and authorised officers of the Licensing Authority on request.

The Prevention of Public Nuisance

4. Clear signs will be present and visible at all exits requesting customers to leave quietly and respect any nearby residents.

The Protection of Children from Harm

5. The premises shall operate a Challenge 25 age restricted sales policy and shall display appropriate signage advising customers of this policy.
6. All staff shall be trained in the Proof of Age policy and how to identify acceptable means of identification.

Appendix 2

Representation from an Interested Party

To the Licensing Team,

I am writing to submit a formal representation objecting to the premises licence application for Daily Connects, 480a Bury Old Road, M25 1NL.

I am a local resident who lives close to the premises. I pass this location daily when walking my child to and from school. My concerns are therefore based on direct, regular experience of the area, and I have no opposition to licensed premises in general.

My objection relates to the following licensing objectives under the Licensing Act 2003:

- Prevention of crime and disorder
- Prevention of public nuisance
- Protection of children from harm

Prevention of Public Nuisance

The stretch of Bury Old Road around this premises already suffers from persistent litter, including bottles, cans and food packaging, and vermin. This is something I see regularly when walking past, particularly at busy times of day.

Despite existing shops, the level of litter and vermin remains a problem, and it creates an unpleasant environment for residents and families who use this route daily. I am concerned that adding another off-licence at this location would increase alcohol-related litter and street drinking, worsening an issue that already affects the quality and safety of the area.

Prevention of Crime and Disorder

There are several existing premises nearby that already sell alcohol, so the area is not lacking provision. From my experience, larger retailers such as Tesco operate with visible safeguards, including security staff, particularly during periods of heightened tension as seen after recent nearby terrorist incidents and alerts.

In recent years it has been clear that alcohol sales in this area require careful management. Larger stores have the resources to respond to these risks. I am concerned that a small independent off-licence may not be able to provide the same level of supervision or security, potentially increasing the risk of disorder and anti-social behaviour.

Protection of Children from Harm (including local deprivation)

This premises sits on a well-used school route, with children and families passing it daily at school opening and closing times. As a parent, this is particularly important to me.

The area forms part of Bury 023A Lower Super Output Area, which is recognised as being more deprived than most neighbourhoods nationally. In areas with higher levels of deprivation, children can be more vulnerable to harm, and the effects of increased alcohol availability can be more keenly felt.

I am concerned that placing another off-licence so close to schools and daily child footfall risks:

- * Increasing children's exposure to alcohol sales and associated behaviour
- * Creating greater opportunity for proxy purchases
- * Normalising alcohol availability along school routes

In my view, this proposal does not adequately promote the licensing objective of protecting children from harm, particularly given the existing pressures in the area.

Based on my day-to-day experience of this location, and taking into account:

- * Existing litter and nuisance issues
- * The number of alcohol outlets already serving the area
- * The need for strong security measures demonstrated by larger retailers
- * The proximity to schools and regular child footfall
- * The higher levels of local deprivation

I respectfully request that the Licensing Authority refuse this application. Alternatively, if the licence is granted, I ask that strict and enforceable conditions be imposed, including restricted hours, controls on high-strength alcohol and single cans, and clear measures to prevent littering, vermin, loitering and disorder.

Thank you for taking the time to consider my representation.

Appendix 3

Representation from a Responsible Authority

Bury Metropolitan Borough Council

The Licensing Act 2003

Responsible Authority Representation Form

<i>Section 1 - Application Details</i>	
<p>We object to the following Application:</p> <p>Daily Connects + 480A Bury Old Road Prestwich M25 1NL</p>	
<p>Type of application.</p> <p>Application for Premises License</p>	
Application Number (if known):	

<i>Section 2 – Responsible Authority’s Details</i>									
<p>Responsible Authority’s Details:</p> <p>Please tick appropriate box:</p> <table border="1"><tbody><tr><td><input checked="" type="checkbox"/></td><td>Police</td></tr><tr><td><input type="checkbox"/></td><td>Fire Authority</td></tr><tr><td><input type="checkbox"/></td><td>Planning Authority</td></tr><tr><td><input type="checkbox"/></td><td>Health and Safety</td></tr></tbody></table>		<input checked="" type="checkbox"/>	Police	<input type="checkbox"/>	Fire Authority	<input type="checkbox"/>	Planning Authority	<input type="checkbox"/>	Health and Safety
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<input type="checkbox"/>	Planning Authority								
<input type="checkbox"/>	Health and Safety								

	Environmental Health Service	
	Child Protection	
	Weights and Measures	
	Licensing Authority	
	Immigration	
	Public Health Department	
Full name:	Peter Eccleston	
Job Title:	Bury District Licensing Officer	
Tele number:	07774219071 / 0161 856 2256	
Email:	peter.eccleston@gmp.police.uk	
Address:	<p>Bury Police Station Dunster Road Bury BL9 0RD</p>	

Section 3 – Representations	
x	We object to the application being granted at all
	We object to the application being granted in its current form*
<p>*If you choose this option remember to tell us in section 3B what changes you would like to see.</p>	
<p>You need to complete the boxes below as fully as possible. If you do not then the Licensing Sub-Committee may not understand why you have made a representation (objection).</p>	

Please attach supporting documents/further pages as necessary. Please number all extra pages and add the applicant's name and your name to each page.

Section 3A – The Objectives

To prevent crime and disorder

Please accept this as a formal representation from Greater Manchester Police with regards to the premises license application for Daily Connects +, 480A Bury Old Road, Prestwich, M25 1NL.

On Monday 23rd February 2026, Greater Manchester Police, Bury Councils Trading Standards and Licensing Departments conducted a joint visit at the premises at approximately 13:25 hours.

Whilst present at the store, Kelly Halligan from Bury Councils Trading Standards, conducted an inspection of the shop and found four counterfeit headphones on display for purchase. X3 of the headphone were marked with the Apple logo and labelled 'Apple AirPods' despite those on display were in fact full headsets. The remaining set were labelled as 'Beats' headphones. All four sets were subsequently seized. Photographs of the headphones have been included at Appendix A.

Also found on the premises was an array of drug paraphernalia including items which could be associated with the preparation, consumption and distribution of illicit drugs. Numerous photographs of those items were taken at the time and have been made available at Appendix B. Furthermore, there were packets of balloons on display for purchase which given it was primarily a vape shop, there are concerns considering there were no other items you would associate with celebratory events.

Although none of these items are illegal to possess and sell in the UK, taken together there are serious concerns regarding the licensing objectives being upheld certainly in relation to the Prevention of Crime and Disorder, Public Safety and Protecting Children from Harm.

As the inspection continued the business owner and proposed DPS, Mr Jasmeet Gurwara arrived at the store. Mr Gurwara obtained his personal license qualification on the 9th December 2025 and his personal license from Bury Council on the 6th January 2026. As we discussed the issues and concerns regarding the sale of the above items, he was asked what the four licensing objectives were under the Licensing Act 2003 and unfortunately he was not able to name any or elaborate further which when you consider that this is someone who has recently obtained their personal license qualification you would expect him to have at least some level of knowledge and understanding.

Furthermore, after reviewing the premises license application itself and the volunteered conditions proposed under the four licensing objectives, there are concerns that the premises license would be further undermined from the outset. Considering this is a premises requesting to

	<p>sell alcohol for 17 hours a day, seven days a week there is minimal information as to how those objectives will be upheld. As a minimum, you would expect to see information relating to incident recording, delegation of authority notices which indicate which staff are authorised to sell alcohol, refusals register/logs, the types of acceptable forms of identification when conducting identification checks and specifics around what training will be provided to staff i.e. prevention of proxy sales, prevention of underage sale, selling alcohol to those that are vulnerable or in an already intoxicated state etc and when you consider that Mr Gurwara has volunteered to conduct "EFFECTIVE ONGOING TRAINING OF ALL MEMBERS OF STAFF TO UNDERSTAND AND PROMOTE THE LICENSING OBJECTIVES AND WORK WITHIN THE CONDITIONS SET BY THE PREMISES LICENCE. THE DESIGNATED PREMISES SUPERVISOR WILL CONDUCT STAFF TRAINING ON A SIX MONTHLY BASIS..." there are question marks over what quality of training will be made available to staff given the apparent lack of knowledge and understanding of the proposed DPS.</p>
Public safety	<p>Please state your reasons:</p> <p>As above</p>
To prevent public nuisance	<p><i>Please state your reasons:</i></p>
The protection of children from harm	<p>As above</p>

Section 3B – Suggestions/Further information

As demonstrated above, there are grave concerns regarding the granting of this premises license and it is the opinion of Greater Manchester Police that should the premises license be granted, the licensing objectives will almost certainly be undermined and public safety will become a very real concern.

Signed.....P. Eccleston.....

dated: 24/02/2026

N.B if you do make a representation, you will be expected to attend the Licensing Sub-Committee hearing and any subsequent appeal proceedings.

APPENDIX A

Photograph of headphones



APPENDIX B

Photographs of drug paraphernalia





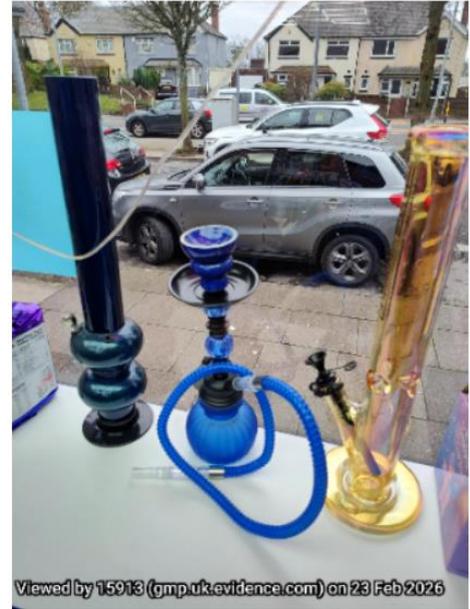














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